

CABINET**Wednesday, 19 September 2018**

Attendance:

Councillor Horrill (Chairman)	– The Leader with Portfolio for Housing
Councillor Humby (Vice-Chair)	– Portfolio Holder for Business Partnerships
Councillor Ashton	– Portfolio Holder for Finance
Councillor Brook	– Portfolio Holder for Built Environment
Councillor Griffiths	– Portfolio Holder for Health & Wellbeing
Councillor Miller	– Portfolio Holder for Estates
Councillor Warwick	– Portfolio Holder for Environment

Others in attendance who addressed the meeting:

Councillors Porter and Thompson

Others in attendance who did not address the meeting:

Councillors Prince

Apologies for Absence:

Councillors Godfrey

1. MEMBERSHIP OF CABINET COMMITTEES ETC.

RESOLVED:

1. That Councillor Mather be re-appointed as the Council's representative on Winchester Charity School Education Foundation until October 2021.

2. That Councillor McLean replace Councillor Warwick as the Council's representative on WinACC for the remainder of the 2018/19 Municipal Year.

2. DISCLOSURE OF INTERESTS

Councillor Humby declared a disclosable pecuniary interest as a County Councillor in respect of Report CAB3071 which directly impacted upon his Cabinet role at the County Council. He left the room during consideration of this item and took no place in the debate or decision.

Councillor Warwick also declared a disclosable pecuniary interest in CAB3071 as she was a County Councillor. However as there was no material conflict of

interest, she voted on items as below, under the dispensation granted by the Standards Committee.

3. **MINUTES OF THE PREVIOUS MEETINGS HELD ON 18 JULY 2018 AND SPECIAL MEETING HELD 20 AUGUST 2018 (LESS EXEMPT MINUTE).**

RESOLVED:

That the minutes of the previous meeting held on 18 July 2018 and Special Meeting held 20 August 2018, less exempt minute, be approved and adopted

4. **PUBLIC PARTICIPATION**

There were no questions asked or comments made.

5. **LEADER AND PORTFOLIO HOLDERS' ANNOUNCEMENTS**

Portfolio Holders made a number of announcements as summarised below:

- Hilliers Haven (the new open space area next to Hilliers Way public car park) had been awarded first prize in the recent Council for the Protection of Rural England (CPRE) Countryside Award 2018. Cabinet passed on its congratulations to the Head of Landscapes and Open Spaces and team for this success;
- The planning review had concluded and would be published for Councillors and parish councils in advance of the briefings to be held shortly;
- Following recent Government announcements, the Council was formulating a bid for at least £25m of increased borrowing allowance from the Government to further facilitate its new homes building programme.

6. **AIR QUALITY ACTION PLAN PROGRESS REPORT**
(CAB3074)

Councillor Warwick introduced the report and highlighted various areas where improvements had been made. These included a reduction in recorded NOx levels at the two road side air quality monitoring stations (paragraph 11 of the report refers). It was anticipated that moving the coach park to Bar End would further assist as it would decrease the requirement for coaches to enter the central one-way system.

At the invitation of the Chairman, Councillor Thompson addressed Cabinet as summarised below:

- The Council should take further steps to reduce traffic in the centre of Winchester. This should include improvements to pavements to encourage walking and to road surfaces to assist cyclists. Bus use should also be encouraged and the Council should consider subsidising additional services.
- Differential car parking pricing had made a difference to some extent but more action was required. Introducing a Clean Car Zone would be

expensive – were the Council considering partnering with other local authorities to reduce costs?

- A hope that the County Council's Movement Study would provide more imaginative ways of reducing pollution, including further use of park and ride.

In response to Members' questions, the Head of Environmental Health and Licensing explained that despite the reduction in NOx levels, the Council had not yet met the necessary requirements for the Air Quality Management Area (AQMA) to be undeclared. A report had been commissioned to examine the potential for electric taxis which had highlighted the requirement for a rapid charging point, currently being proposed for Worthy Lane coach park.

Cabinet agreed to the following for the reasons outlined above and set out in the Report.

RESOLVED:

1. That the progress made in the delivery of the Air Quality Action Plan be noted.
2. That data continue to be gathered on whether additional enforcement of the Traffic Regulation Order on St Georges Street will have a positive impact on traffic flow at peak times.
3. That the work of the Winchester Movement Study be recognised, which will inform on whether the City's air quality would benefit from a northern park and ride site and the implementation of a 'Clean Air Zone'.
4. That 'smart' ticket machine options be further evaluated and that a future report with recommendations, be brought back to Cabinet.
5. That in view of the considerable capital costs associated with the delivery of a charging Clean Air Zone (CAZ), that Members await the findings of the Winchester Movement Strategy before deciding whether to adopt a CAZ.
6. That it be ensured that air quality is sufficiently reflected within the City Council's updated Procurement Policy.
7. That work continues in partnership with Southampton City Council on an Air Quality Supplementary Planning Document for the district.
8. That it be noted that an Electric Vehicle Charging Strategy will be presented to Cabinet later in the year.

7. **COMMUNITY INFRASTRUCTURE LEVY – OPERATIONAL REVIEW**
(CAB3071)

Councillor Humby left the room during consideration of this item.

Councillor Brook introduced the report, noting that the matter had been considered at The Overview and Scrutiny Committee on 3 September (paragraph 6.3 of the report refers). She stated that following a query raised at that Committee, Officers had confirmed that the regulations specified a limit of 15% of CIL to parish councils unless they had a neighbourhood plan when the limit was raised to 25%. In relation to other comments made by the Committee, a communications plan would be formulated to increase understanding of and access to CIL funds (and an additional resolution was agreed as set out below). In addition, the Council would review the Regulation 123 list on an annual basis.

The Interim Strategic Director (Services) advised that whilst the County Council would prefer to continue to receive their CIL allocation directly, it understood the reasons behind the report's recommendation. The importance of transport infrastructure was recognised, particular with regard to the emerging Movement Strategy, and it was therefore proposed that the County Council be represented on the informal panel referred to in paragraph 18.2 of the report. Cabinet agreed an amendment to recommendation 2 of the report to recognise that discussions would continue with the County Council on shared investment priorities for the use of CIL funds.

At the invitation of the Chairman, Councillors Porter and Thompson addressed Cabinet as summarised below (where appropriate, responses provided at the meeting shown in italics).

Councillor Porter

- Could CIL be used for infrastructure payments such as new pavements in the Central Winchester Regeneration area? *CIL funds could not be used for maintenance and repair but could be used for new pavements as suggested.*
- The impact of the Regulation 123 list on the Local Plan;
- Should the new criteria for utilising CIL funds (paragraph 18.6, Table 5 of the report) include the economic impact or opportunity to free up housing land?
- Would the opportunity to bid for small funds throughout the year remain? *Yes.*
- Impact on charities or other organisations that manage projects; *CIL funds could be applied from by any organisation, including charities.*
- The process should be fully transparent;
- Should the bidding and decision process be halted prior to elections? *The Strategic Director confirmed decisions would not be taken during the purdah period.*
- How supportive were the City Council in assisting parish councils prepare neighbourhood plans? *The Council were supportive of any parish council wishing to undertake a neighbourhood plan. But it was not considered appropriate, in terms of the levels of resources required, to actively encourage parish councils.*
- How could the delays in County Council approvals be addressed?
- Mention of a specific scheme along West Street, New Alresford. *As a local Ward Member, Councillor Griffiths was investigating this matter.*

Councillor Thompson

- Support for proposals including ceasing automatic payment of 25% of available funds to the County Council because of the delays in implementation.
- Could Winchester Town Forum be considered as an exception to the regulations that applied to parish councils as the population of the Town area accounted for

more than half of the total district population? *Further clarification would be sought on this point.*

- Parish councils should be encouraged to produce neighbourhood plans in order to access additional CIL funds. *Response given to similar point made by Councillor Porter above.*
- The application form should be reviewed to improve understanding. *This would form part of the agreed review of communications.*

Cabinet agreed to the following for the reasons set out above and outlined in the Report.

RESOLVED:

1. That the proposal to appoint a CIL Implementation Officer, funded from 5% provision for CIL Administration, be supported.
2. That the existing principle to pass 25% of the available "District" CIL funding to Hampshire County Council (HCC) cease with immediate effect but that an annual conversation be held with HCC to identify shared investment priorities for CIL for the district.
3. That from 2019 to 2022, £1m of CIL receipts be used to fund proposals of between £10,000 and £200,000 submitted as part of a bid invitation open to all (members, parish councils, community groups etc.) with bids to be submitted between January and March each year (details of the assessment methodology to be delegated to Corporate Head of Regulatory in consultation with the Portfolio Holder for Built Environment).
4. That a further report on the additional proposals for the use of existing CIL receipts as set out in paragraph 17 be brought to Cabinet in December 2018.
5. That the revised Regulation 123 list be consulted upon with key partners and any proposed amendments to be presented to Cabinet in January 2019.
6. That a communications plan for revised proposals for CIL be actioned to ensure communities of the district understand the availability of this potential strategic funding source.

8. **Q1 FINANCIAL AND PERFORMANCE MONITORING**
(CAB3070)

In response to questions, Councillor Ashton confirmed that some capital spend was expected in connection with proposals to consider the introduction of kerbside glass recycling but it was not possible at this early stage to provide an actual estimate.

Cabinet agreed to the following for the reasons outlined in the Report.

RESOLVED:

1. That the progress achieved during the first quarter of 2018/19 be noted and the contents of the Report be endorsed.

2. That the following be approved, as detailed in paragraph 5 of the General Fund capital section of Appendix 1 of the report:

- a) a supplementary capital estimate of £50,000 in respect of the replacement large format printer;
- b) a supplementary capital estimate and expenditure of £50,000 in respect of the County Council's contribution to the High Street Security Bollards project; and
- c) a supplementary capital estimate of £50,000 and expenditure of £100,000 in respect of the lighting refurbishment in Brooks car park.

3. That the supplementary revenue estimate of £75,000 in respect of the drainage works to the West of Waterlooville play area be approve, as detailed in paragraphs 11.3 and 11.4 of the report.

9. **BUSINESS RATES PILOT 2019/20**
(CAB3078)

Cabinet noted that the above report had not been notified for inclusion on the agenda within the statutory deadline. The Chairman agreed to accept the item onto the agenda as a matter requiring urgent consideration in order that the pilot bid would not be delayed.

Councillor Ashton welcomed the proposals which, if the Council was successful in its bid to become part of the pilot, could offer significant financial benefits. Cabinet congratulated the Strategic Director (Resources) for leading the project on behalf of the county noting that it was a good example of partnership working.

Cabinet agreed to the following for the reasons set out above and outlined in the Report.

RESOLVED:

1. That a submission bid for Winchester to be part of a Hampshire wide business rate pilot be approved.

2. That the final submission of the pilot be delegated to the S151 officer in consultation with the Portfolio Holder for Finance.

10. **FUTURE ITEMS FOR CONSIDERATION**

RESOLVED:

That the list of future items, as set out in the Forward Plan for October 2018, be noted.

11. **EXEMPT BUSINESS:**

RESOLVED:

1. That in all the circumstances, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

2. That the public be excluded from the meeting during the consideration of the following items of business because it is likely that, if members of the public were present, there would be disclosure to them of 'exempt information' as defined by Section 100I and Schedule 12A to the Local Government Act 1972.

<u>Minute Number</u>	<u>Item</u>	<u>Description of Exempt Information</u>
12	Exempt Minute of previous special meeting held on 20 August 2018) Information relating to the financial or business affairs of any particular person (including the authority holding that information). (Para 3 Schedule 12A refers)
13	Environmental Services Contract Decision Making)

12. **EXEMPT MINUTE OF THE PREVIOUS SPECIAL MEETING HELD ON 20 AUGUST 2018**

RESOLVED:

That the exempt minute of the previous meeting held 20 August 2018, be approved and adopted

13. **ENVIRONMENTAL SERVICES CONTRACT DECISION MAKING**

(Report CAB3044 refers)

Cabinet considered the above report which recommended a way forward regarding the Environmental Services contract (detail in exempt minute).

The meeting commenced at 4.30 pm and concluded at 5.45 pm

Chairman